

EIJB REPORT

Savings and Recovery Programme 2023-24

Edinburgh Integration Joint Board

21 March 2023

Executive	
Summary	

The purpose of this report is to present the proposed 2023-24 Savings and Recovery Programme for consideration in the approval of the 2023-24 Financial Plan.

Recommendations

It is recommended that the Edinburgh Integration Joint Board:

- 1. Agrees proposals 8 12, which form the Savings and Recovery Programme for 2023-24, as set out in this report and associated appendices.
- 2. Agrees the proposed plan to review and finalise IIAs for individual projects and the programme, set out in appendix 4.

Directions

Direction to City		
of Edinburgh	No direction required	✓
Council, NHS	Issue a direction to City of Edinburgh Council	
Lothian or both	Issue a direction to NHS Lothian	
organisations	Issue a direction to City of Edinburgh Council and NHS	
	Lothian	

Whilst no direction is required, the financial impact of the 2022-23 Savings and Recovery Programme is inherent in the direction accompanying the 2022-23 Financial Plan paper presented in a in a separate paper to this meeting.

Report Circulation

1. This report has not been presented elsewhere.

Background

IJB Financial Position (Financial Gap)

- The Edinburgh Integrated Joint Board (EIJB), like others across Scotland, operates
 within a complex environment. Health and social care services are under pressure
 due to tightening resources, increasing demands, workforce shortages leading to a
 requirement to prioritise.
- 3. We are faced with a significant disparity between the level of funding available, and the anticipated costs to deliver the IJB's delegated services at an expected level of outcomes. The combination of these factors threatens the sustainability of our health and social care system.
- 4. Following a combined budget offer of £809.4m from the City of Edinburgh Council and NHS Lothian, and the projected costs for delegated services totalling £856.4m the EIJB has an estimated £47m savings requirement going into 2023-24 as shown in table 1 below:

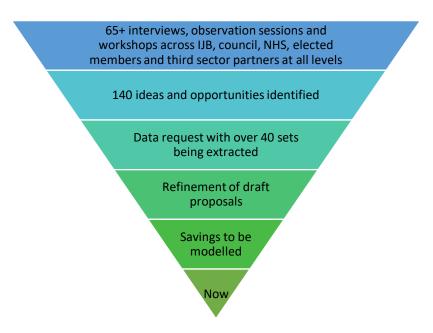
	Total £m
Indicative delegated budgets	809.40
Projected delegated costs	856.40
Savings requirement	£47.00

Table 1: Projected IJB savings requirement 2023-24

EIJB Savings and Recovery Programme

Developing the Savings Programme

5. The Savings Programme for 2023-24 has been developed in tandem with the Medium Term Financial Strategy for the EIJB. Engagement has taken place with stakeholders across the EIJB, Council, NHS Lothian, elected members and third sector partners. Workshop sessions, dedicated team discussions and utilisation of existing forums (e.g. budget holder meetings, Strategic and Operation Forums, Project Working Groups and Savings Governance Board meetings) have helped to inform options. 6. Picture 1, below, shows a summary of the process which has been applied in developing options for both the Savings and Recovery Programme 2023 – 24 and the Medium Term Financial Strategy.



Picture 1: Approach to developing options

- 7. Potential proposals have been refined through a process of peer and management review and in consultation with finance colleagues from both NHS Lothian and The City of Edinburgh Council.
- 8. Alongside this process, the EIJB members participated in four budget working group meetings and a Budget Question and Answer (Q&A) session, which have informed and shaped the development of the programme. Whilst not decision-making forums, the working group meetings and the budget Q&A session have provided opportunity for members to consider the proposed content of the 2023-24 Savings and Recovery Programme.
- 9. In 2020/21 a clear framework was agreed to support the delivery of a Savings and Recovery Programme. This is included at Appendix 1 and this framework has been applied to the 2023-24 Programme. The framework considers not only the requirement for immediate savings to ensure financial balance, but also supports a clear and structured approach for future years that aligns with our partners financial planning processes.

The 2023/24 Savings Programme

10. Within the 2023-24 Savings and Recovery Programme there are 12 savings projects and proposals which have been structured under three sections detailed in Table 2 below.

	Category	Description
1	Operational/Grip and Control Proposals	Operational projects/decisions, for example annual proposals that are part of an existing programme that will realise savings e.g. the Prescribing savings project that is managed through Lothian Prescribing Forum OR
		 Projects that promote grip and control by ensuring effective financial management or implementation of policies, procedures & processes leading to efficiencies.
		As a result, these have been identified as projects not requiring EIJB approval, but for which Project Overviews have been provided in Appendix 3.
2	Previously approved proposals	Proposals under section 2 are projects that have previously been approved by the EIJB, but that will have an additional financial impact in 2023-24.
3	New Proposals	These are new projects that are presented to the EIJB for formal approval as part of the Savings and Recovery Programme for 2023 – 24.

Table 2: Programme framework categories

- 11. A summary of all proposals under these categories is included in Appendix 2. Proposals 8 -12 are presented for formal approval. Project overviews have been provided for all projects in Appendix 3.
- 12. To monitor progress and provide scrutiny, delivery of the programme will be overseen by the Savings Governance Board, chaired by the Chief Officer. Furthermore, a quarterly update report will be provided to the EIJB's Performance and Delivery Committee.

Integrated Impact Assessments (IIAs)

13. The significant and challenging financial landscape means the options presented may impact adversely on a combination of: service quality; the level of services provided; outcomes for people; and our ability to make or maintain performance improvements. However, it should be noted that these proposals should be considered in the wider context of the work and services commissioned by the EIJB (for which there is a total budget of c£850m), and through which there are opportunities to positively impact upon equality, human rights, the environment and the economy.

- 14. To enable a properly informed decision-making process, potential impacts have been identified for each individual savings proposal. These impacts have been identified through the completion of Integrated Impact Assessments (IIAs), where appropriate.
- 15. For the proposal previously approved by the EIJB (Overnight Support), the associated IIA was reviewed and can be found on the EHSCP website: Edinburgh Health & Social Care Partnership (edinburghhsc.scot)
- 16. For projects under Operational/ Grip and Control, either an IIA or an IIA statement has been completed. An IIA statement has been completed for projects where: it is considered that there will be no relevant impact on equality, human rights, the environment or the economy; where it is not possible to assess impact; or where an IIA is planned at a later date. IIAs and IIA statements have been published on the EHSCP website: Integrated Impact Assessments Edinburgh Health & Social Care Partnership (edinburghhsc.scot).
- 17. While a final IIA is a required document for a decision or approval, it should be noted that the IIAs completed for all proposals are evolving documents. IIA's will be kept under review and are required to be refreshed and updated as part of the ongoing assurance activities for each project within the programme. This is in recognition of the fact that further consultation and engagement with staff and stakeholders and gathering of further evidence, will inform options being proposed and the approach to implementation. Proposed dates to review individual IIA's has been provided in Appendix 4.
- 18. In addition to individual IIAs/IIA statements for each of the proposals, a cumulative programme IIA has been completed (Appendix 5). The cumulative IIA provides a cross-system overview of the impacts on all groups, to help ensure that no group or area is cumulatively, disproportionately impacted by the savings programme and that appropriate mitigating actions are identified. Like the individual proposal IIAs, the cumulative IIA will be reviewed and revised as projects develop and to reflect any additional impacts identified.
- 19. The completion of the cumulative IIA has highlighted that attention should be given to the impact on older people, those with a disability, low income families and carers and steps to mitigate against any negative impact, have been identified within the IIA recommendations and actions.
- 20. Ongoing risks associated with the individual proposals and programme will be monitored and managed via the Savings Governance Board and escalated through the agreed governance route as appropriate.

Financial Impact of Savings and Recovery Programme

21. The financial impact of 2023-24 Savings and Recovery Programme on the overall savings requirement is summarised in table 3 below.

Savings and Recovery Programme	£m
Savings Requirement	£47.00
Operational Grip and Control Proposals	£6.20
2. Previously Approved Proposals	£1.15
3. New Proposals	£4.10
Total savings	£11.45
Remaining Gap	£35.55

Table 3: Financial Impact of Savings Programme

22. The financial plan for 2023-24 currently remains unbalanced, with the proposed Savings and Recovery Programme not bridging the gap between anticipated income and expected costs. Assuming the proposals within the Savings and Recovery Programme are approved in full, a savings gap of £35.55m remains.

Medium Term Financial Strategy

- 23. Identification and development of savings proposals which are aligned with strategic intent and do not have significant detrimental impacts on service delivery is increasing difficult to achieve. There are few savings opportunities which can be delivered during the course of 2023-24 which will not impact to some degree on services and outcomes for individuals. It is recognised however, that in order to achieve financial balance, further proposals must be implemented both in-year and beyond and that these are likely to have more significant negative impacts.
- 24. Our Innovation and Sustainability programme has developed an alternative approach to evolve how we work with our staff and the people of Edinburgh to shape and reimagine the delivery of services within communities, within the funding available to us. The Innovation and Sustainability programme has been working to redesign systems to facilitate earlier interventions at lower costs with sustained outcomes supporting health and wellbeing.
- 25. Over recent months, further planning has been undertaken to widen the scope of the programme and place a firmer emphasis on the delivery of financial benefits. Development of a Medium-Term Financial Strategy (MTFS) is underway, which builds on the work to date and aims to transform and improve services whilst delivering significant financial efficiencies, enabling the sustainability of health and social care services in Edinburgh.
- 26. The MTFS will involve the planning and implementation of both tactical improvements and large-scale, strategic change and transformation over the next 5 years. Further information on this approach and the route to financial balance is included within a separate report on this agenda which sets out the Financial Plan for 2023-24.

Implications for Edinburgh Integration Joint Board

Financial

27. Are outlined in the main body of this report.

Legal / risk implications

28. The key risk to the EIJB is that the Savings and Recovery Programme proposals presented for approval today do not deliver sufficient level of savings to ensure a balanced budget. Further proposals, are currently being scoped as part of the Medium Term Financial Strategy and further details of this are provided in the separate Financial Plan report on this agenda.

Equality and integrated impact assessment

29. Integrated impact assessments have been undertaken, where appropriate, for both the individual savings proposals and the programme. Particular attention should be given to the impact on older people, those with a disability and carers and steps to mitigate against any negative impact have been identified within the IIA recommendations and actions.

Environment and sustainability impacts

- 30. Proposals under the Savings Programme will work where possible to support the NHS Lothian Sustainable Development Framework, CEC Sustainability Strategies and the Edinburgh 2030 net-zero carbon target.
- 31. There are no further specific implications arising from this report.

Quality of care

32. Integrated impact assessments have been undertaken for both the individual savings proposals and the programme.

Consultation

33. This report has been prepared with the support of the colleagues in the City of Edinburgh Council and NHS Lothian.

Report Author

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Background Reports

1. Integrated Impact Assessments and Integrated Impact Statements have been completed for all proposals which can be found on the EHSCP Website: https://www.edinburghhsc.scot/the-ijb/integrated-impact-assessments/

Appendices

Appendix 1	2023-24 Savings Programme Structure
Appendix 2	2023-24 Savings and Recovery Programme - Detailed Table
Appendix 3	2023-24 Savings and Recovery Programme Project Overviews
Appendix 4	2023-24 Savings and Recovery proposed plan to review and
	finalise IIAs
Appendix 5	2023-24 Savings and Recovery Programme Cumulative IIA

Appendix 1: EIJB Savings Programme Structure

- 1. Previously approved proposals from 2022/23
- 2. **Operational/ Grip & control projects** that do not need EIJB approval (e.g Prescribing)
- **3. Projects under the Transformation Programme** that will realise efficiencies
- **4. New proposals** that which will be presented for approval by EIJB as part of Financial Plan in March 2023

Appendix 2: 2023-24 Savings Programme - Detailed Table

Total Savings and Recovery Programme			£11.45M
No.	Title	Lead	Amount (£m)
Ope	rational/ Grip and Control Pro	jects	
1	Purchasing	Nikki Conway/ Deborah Mackle	£0.40
2	Prescribing	Anna Duff	£2.60
3	Community Equipment	Heather Tait	£0.20
4	Hosted and Set Aside	Moira Pringle	£2.80
5	Housing Support	Deborah Mackle	£0.45
6	Transport	Deborah Mackle	£0.15
Prev	iously approved		
7	Oversialst Curs out *		C1 1E

Prev	riously approved		
7	Overnight Support *		£1.15
New	proposals		
8	Contract Uplifts	Moira Pringle	£0.20
9	Review Blood Borne Virus Investment	Moira Pringle	£0.20
10	Pentland Ward Investment	Moira Pringle	£1.10
11	Reduce Community Investment Fund	Linda Irvine-Fitzpatrick	£1.00
12	Reduced commissioned interim beds	Nikki Conway	£1.60
		TOTAL	£11.45M

* Agreed at EIJB on 22 March 2022: https://democracy.edinburgh.gov.uk/ieListDocuments.aspx?Cld=160&Mld=6298&Ver=4

Appendix 3: 2023-24 Savings and Recovery Programme Project Overviews

No.	01	Savings Proposal:	Purchasing		Lead:	Deborah Mackle &	Nikki Conway
Proposal Summary (Scope)		Ongoing programme of practice and process review and improvement to ensure fiscal control in the delivery of statutory obligations. To focus initially on effective debt recovery/debt management, particularly in relation to "Gross Funding" of residential care placements. Gross Funding is a type of funding where the Council agrees to pay the whole cost of an individual's care home fee when they lack capacity, have been assessed as requiring residential care and where no access to funds has been established. The maximum rate paid for this placement should not exceed the National Care Home Contract rate (this is a national contract which is negotiated across Scotland and full engagement of Scottish Councils via COSLA) and should only be paid until the individual's finances are established and the costs are then recovered. This proposal will ensure more effective systems and processes for that recovery. Further grip and control workstreams to be developed throughout the year.		r obligations. To focus initially on effective debt recovery/debt management, on to "Gross Funding" of residential care placements. Gross Funding is a type of council agrees to pay the whole cost of an individual's care home fee when they lack assessed as requiring residential care and where no access to funds has been eximum rate paid for this placement should not exceed the National Care Home a national contract which is negotiated across Scotland and full engagement of COSLA) and should only be paid until the individual's finances are established and the ered. This proposal will ensure more effective systems and processes for that			£0.40
Impacts		in policy, it is identified that an IIA is not r	cing policy and legislation and no reduction in service or change required. An IIA Statement has been completed for this propo ere: : Integrated Impact Assessments - Edinburgh Health & So	sal	Delivery Invest	tment	Nil
Benefits & Disbenefi			cisions, in line with existing charging policy and legislation unding is available to meet the needs of other citizens esses		Dependencies	•	 ent of the wider Medium ncial Strategy
Risks/ Considera	ations		ne same level of funding to access the same level of care and a this will be in line with agreed policy and legislation.		Strategic Alignment	system	se of capacity across the resources effectively

No.	02	Savings Proposal:	Prescribing	Lead:	Ann	a Duff	
Proposal Summary	Each year, the NHS Lothian Primary Care Pharmacy team identify proposals aimed at delivering efficiencies in the primary care prescribing budget across NHS Lothian. The 23/24 NHS Lothian Primary						
(Scope)	effective pre	escribing without compromising pa	tablished prescribing initiatives which promote cost itient care. The plan has been developed by the engagement. The aim of the scheme is to promote	Full Year Targe (£m)	et for 23/24	£2.6	
	financial sta		range of prescribing projects led by pharmacy and	Delivery Investment Nil		Nil	
Impacts	completed o	on a pan-Lothian basis. The previou rated Impact Assessments - Edinbu	Impact Assessment is planned for April 23 and will be as IIA for prescribing is located on the EHSCP website urgh Health & Social Care Partnership	Dependencies		stakeholder engagement is ned to deliver efficiencies.	
Benefits & Disbenefits	• Improve	ts delivery of financial stability thro es patient access to evidence-based sing inappropriate polypharmacy an	d medication and multidisciplinary medication review,				
Risks/ Considerations	prioritie	cy and practice time to implement es and workstreams ost of medicines leading to greater	plan will be at the expense of other operational pressure on prescribing budget	Strategic Alignment	PersoMakir systerRight	ention and early intervention on Centred Care ong best use of capacity across the on care, right place, right time one our resources effectively	

No. 03	Savings Proposal:	Community Equipment	Lead:	Heather Tait
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Proposal Summary	The Community Equipment Loans Service provides a range of equipment to enable people to live independently at home for as long as possible. This is a pan-Lothian service funded jointly on a recharge	Financial Impact		
(Scope)	basis. This is a grip and control proposal which will involve the following: Phase 1: Review internal CELS processes, criteria for provision, stock control, SLAs and crisis delivery service, ensure tighter financial accountability via devolved budgeting and development of a clear communications strategy for equipment access. Phase 2: Improve the financial accountability to the 3 partnerships and at locality level. By devolving budgets support improved financial processes and access to data, allowing greater scrutiny and accountability against budgetary spend	Recurring Savings for 23/24 (£m) Delivery Investment	£0.20	
Impacts	Devolved budgets: will lead to more sustained grip and control over spend and greater scrutiny and accountability against budgetary spend. Community Equipment Loan Model: review of equipment and criteria for Community Equipment; streamlining processes and introduction of a 'future proofed' strategy for provision of equipment, will support people to leave hospital, prevent admissions and support end of life care. Aligned to both the prevention and crisis intervention work streams. An IIA was completed in March 23 and is available on the EHSCP website here: : Integrated Impact Assessments - Edinburgh Health & Social Care Partnership (edinburghhsc.scot).	Dependencies	Clinical teams based within localities carry out assessments and order equipment. Close working with these teams will be required to achieve efficiencies.	
Benefits & Disbenefits	 Benefits Consistency in assessment and associated equipment Clearer and fairer processes Improved systems and processes Improved accountability and transparency of the process including decision making Improved reporting, and audit trails 	Strategic Alignment	 Prevention and early intervention Person Centred Care Managing our resources effectively 	
Risks/ Considerations	Increase in raw material and equipment costs and supply chain delays may impact target-setting and delivery of identified savings			

No.	O4 Savings Proposal:	Hosted and Set Aside	Lead:	Moira Pringle
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Proposal Summary (Scope)	Hosted services are operationally managed by a HSCP or business unit within NHS Lothian on behalf of two or more of the Lothian IJBs. Similarly set aside services are acute, hospital based and are operationally managed by NHS Lothian on behalf of all 4 IJBs. Operational business units within NHS		Financial Impact Full Year Target	
(Scope)	Lothian are expected to breakeven and demonstrate 3% efficiency savings on a yearly basis. Each business unit will develop savings plans locally and some of these will involve services hosted on behalf of IJBs. The development, implementation and monitoring of these schemes will take place in accordance with local arrangements. Several proposals have been identified via this route and are reflected in the NHS Lothian financial plan		for 23/24 (£m)	£2.80
Impacts	An Integrated Impact Assessment (IIA) will be conducted alongside the review to ensure any potential equalities, human rights, environmental or economic impacts, are appropriately considered and mitigated. Due consideration will be also given to equalities regarding proposed changes to service delivery resulting from the review. The IIA will be updated to reflect this in recognition that this should be an ongoing part of any service review. Currently, there is no anticipated impact on staff.		Delivery Investment	Nil
Benefits & Disbenefits	Impacts and benefits will be assessed at local business unit level, the share of any savings realised will be allocated to Edinburgh IJB based on the existing NHS Lothian mechanisms for attributing expenditure to IJBs.		Dependencies	These are assessed locally and monitored through local governance arrangements.
Risks	These are assessed locally and monitored through local governance arrangements		Strategic Alignment	 Best use of capacity across the system Managing our resources effectively

No.	5	Savings Proposal:	Housing Support	Lead:	Debo	orah Mackle
Proposal Summary			e city who receive housing support as part of their package of ce. There are 3 identified workstreams to be developed as part of	Financial Im	pact	
(Scope)	this pro	oposal:	sing support is correctly coded and therefore charged	Full Year Tar 23/24(£m)	get for	£0.45
		need and should continue; and Where ongoing housing support is Housing support is currently provi	appropriate, exploring alternative commissioning approaches. ded via a range of home care providers and there may be effective alternatives, potentially via third sector organisations.	Delivery Inve	stment	Nil
Impacts	Edinbu project Potent	rgh Health & Social Care Partnership t progresses.	on the EHSCP website here: : Integrated Impact Assessments - (edinburghhsc.scot) This will be reviewed and updated as the essation or reduction of service for individuals; Service being rges being applied.	Dependencio	es	Community mobilisationOne Edinburgh
Benefits & Disbenefits	elig • Equ • Effe • Pot	p and control to ensure that housing pible need; lity and fairness in application of charctive and efficient commissioning to ential growth within community sective up capacity within home care proverties: May adversely impact service user	9 9.			
Risks/ Considerations	A full a propos	•	s and issues will be carried out as part of the development of this	Strategic Ali	gnment	 Person Centred Care Best use of capacity across the system Managing our resources effectively

No. 06	Savings Proposal:	Community Transport	Lead:	Deborah M	ackle
Proposal Summary	, , , ,	ithin the City of Edinburgh Council is working towards greater usage unds in Public Social Partnership models with the third sector. This	Finan	cial Impact	
(Scope)	transport alternative. It is also introducin	eys for those whose needs can be appropriately met by a group ig new "flexi route" software to ensure more intelligent route e EHSCP is already working in partnership with CEC colleagues to	Full Ye 23/24	ear Target for (£m)	£0.15
	deliver better grip and control around tra £0.15m.	ansport within localities. The resulting efficiency is estimated to be	Delive	ry Investment	Nil
Impacts	•	r this proposal which is located on the EHSCP website here: : rgh Health & Social Care Partnership (edinburghhsc.scot).	Depe	ndencies	Dependencies with the City of Edinburgh Council's transport programme and Medium Term Financial Plan. This proposal
Benefits & Disbenefits		hrough widening networks and capacity building natives to transport eg travel training, use of technology and for urrent taxi users			forms part of the wider approach to identify efficiencies across the transport infrastructure.
	made where it is clear that an individ	lve longer journeys for some individuals. This change would only be dual's needs can be appropriately met in this way. It is recognised pt of taxi travel will be suitable for transition.			
Risks/ Considerations	Some risk that transport users and carers engagement and communication.	s may resist any change. Mitigated through clear and appropriate	Strate	gic Alignment	 Tackling Inequalities Person Centred Care Best use of capacity across the system
					 Managing our resources effectively

No.	O7 Savings Proposal:	Overnight Support	Lead: Mark Grier	son
Proposal Summary	assessed need for overnight support. This contr	ight-time responder services for those individuals with an ract has capacity to support 30 new service users in 23/24,	Financial Impact	
(Scope)	(£3800 per annum), compared with the average cost per person of a traditional sleepover service (£40,900 per annum). The responder service would be used only where it has been assessed that an individual's		Full Year Target for 23/24(£m)	£1.15
	needs can be appropriately met by this service.		Delivery Investment	Nil
Impacts		ed when this contract was first established and is available on ssessments - Edinburgh Health & Social Care Partnership	Dependencies	There may be dependencies with the LD Pathways Review. These will be monitored and managed throughout the lifecycle of the project.
Benefits & Disbenefits	Benefits	on for those requiring support during night time hours, while /when required sleepover services		inceyere of the project.
Risks/ Considerations	Risk that full saving is not delivered if the saving is not delivered.	there are insufficient service users identified whose needs	Strategic Alignment	 Person Centred Care Best use of capacity across the system Managing our resources effectively

No. 08	Savings Proposal:	Contract Uplifts		Lead:	Moira Pringle		
Proposal Summary	The Scottish Government provides additional funding to IJBs to meet the costs of uplifting contracts, however the funding provided for 23-24 does not fully meet the projected costs. This has happened in previous years and the shortfall accounts for c£4m of the IJB's budget		sts.	Financial Impact			
(Scope)	gap. It is proposed that where there are baseline funding arrangements, tha pressure relating to contract uplifts includes Thrive, The Edinburgh Alco proposed that this is monitored threwould only be applied to these fund	specific funding streams in place which are not part of these funding streams pick up the additional cost from any identified slippage or non-committed fund hol and Drug Partnership (EADP) and Carers funding oughout the year and that the contract uplift pressurding streams where there is sufficient flexibility to donitments. This is in line with the approach taken for contracts.	of Is. This . It is re	Full Year Target fo	i 21/22 (£m)	£0.20	
Impacts		ed for this proposal which is located on the EHSCP w nts - Edinburgh Health & Social Care Partnership	vebsite	Delivery Investment		Nil	
Benefits & Disbenefits	streams Disbenefits:	y existing plans or commitments within these funding und contract uplifts would not be available for invest		Dependencies	EADP Carers Strategy Thrive		
Risks/ Considerations	 If no available slippage in year savings cannot be delivered 	from these funding streams, then there is a risk that	t this	Strategic Alignment	·	resources effectively	

No. 9	Savings Proposal:	Blood Borne Virus Investment	Lead:	Moira Pringle
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Proposal Summary (Scope)	Prior to the pandemic the IJB invested c£0.6m in bed-based blood borne virus (BBV) services provided at Milestone House. Demand for these beds reduced over time, as advances were made in treatment. During the pandemic, the facility at Milestone House was repurposed and it became an intermediate care unit. Following evaluation of this service a business case to make this change permanent has now been agreed. The associated costs are funded from a number of sources – the baseline BBV monies, a charitable foundation and the Edinburgh Drug and Alcohol Partnership. This in turn allows a saving of £0.2m to be delivered from the baseline BBV monies.
Impacts	An IIA Statement has been completed for this proposal which is located on the EHSCP website here: : Integrated Impact Assessments – Edinburgh Health & Social Care Partnership (edinburghhsc.scot).
Benefits & Disbenefits	No impact on service delivery model as intermediate care business case is full funded
Risks/ Considerations	 The proposal assumes no additional community based BBV services are required – some risk if a greater need for this emerges Funding for intermediate care unit only supported for a 5 year period – future funding source may need to be identified

Financial Impact	
Full Year Target for 22/23 (£m)	£0.20
Delivery Investment	Nil
Dependencies	Establishment of intermediate care facility at Milestone House
Strategic Alignment	 Managing our resources effectively

No.	10 Savings Proposal:	Pentland Ward Closure	Lead: M	Ioira Pringle
Proposal Summary	Edinburgh hospital site, delivering older peo	uing Complex Care (HBCCC) ward located on the Royal ples' mental health inpatient service. In October 2022, due to	Financial Impact	
(Scope)	difficulties in recruitment of registered nurse closing Pentland on a recurring basis. The annual cost of running Pentland was £1.	Full Year Target for 22/23(£m)	£1.10	
	decision on how to invest this funding. As p proposed that this recurring funding is taker	art of the Savings and Recovery Programme 2023-24, it is as a saving.	Delivery Investment	Nil
Impacts	impacts of this decision. It is accepted that t as it will no longer be available to support do be assessed. An IIA Statement has been com	here is an opportunity cost attached to the loss of the funding, elivery of strategic objectives, however specific impacts cannot pleted for this proposal which is located on the EHSCP website aburgh Health & Social Care Partnership (edinburghhsc.scot).	Dependencies	 Bed Based Review Home First Mental health commissioning
Benefits & Disbenefits	Opportunity cost – if the funds are takin ambitions.	g as a saving, we are unable to use it to deliver on our strategic		
Risks/ Considerations	=	ed for new community infrastructure, then there is a risk that propriate hospital settings for longer	Strategic Alignment	Managing our resources effectively

No.	11	Savings Proposal:	Community Investment		Lead:	Linda I	rvine-Fitzpatrick
Proposal Summary (Scope)	As part of commitment	munity mobilisation project. This is of our Community Mobilisation projuents have been made via the Coms of change. Slippage from previous	ling for community investment and to support in addition to its community grants program ect and to support the aims of the Edinburgh munity Mobilisation project over a 3 year personant the availability of winter funding ments, but remove the recurring £1m funding	me. Pact, various riod to fund projects means that there is	Financial Impa Full Year Targe 23/24(£m) Delivery Invest	t for	£1.00
Impacts	recognis our strat funding and is lo	ed that the £1m funding could have tegic aims and ambitions. However, had not been allocated to specific in	ity rather than a direct impact on community supported further activity in the community it is not possible to accurately articulate the nitiatives on a recuring basis. An IIA Stateme Integrated Impact Assessments - Edinburgh	y sector to support impacts, as the nt has been drafted	Dependencies		 Community Mobilisation Edinburgh Pact Three Conversations
Benefits & Disbenefits	with	ects already committed to under the existing plans and commitments portunity cost from loss of investme	ne Community Mobilisation project can still but in future activity	e delivered in line			
Risks/ Considerations		•	ation workstream and the ability of third and ership working approaches in future, in line	•	Strategic Align	ment	 Managing our resources effectively

No.	Savings Proposal:	Reduce commissioned interim beds	Lead:	Nikki Conway
Proposal Summary		2021, utilising funding from the Scottish Government, to assist tional bed capacity during the pandemic and to ease flow from	Financial Impa	ct
(Scope)	system and as at the end of February 23, 46 of these beds were occupied.		Full Year Targe 23/24(£k)	t for £1,600
	This proposal would involve ongoing co	nmissioning of 45 beds, a reduction of 10.	Delivery Investment	Nil
Impacts	An IIA was completed in March 23 and i Assessments - Edinburgh Health & Socia	s available on the EHSCP website here: : Integrated Impact I Care Partnership (edinburghhsc.scot).	Dependencies	 One Edinburgh Bed-Based Review Home First
		I for longer than previously due to the reduction in interim bed hade to find suitable solutions. There may also be an impact on		THO THIS C
		The reduction in capacity within the system may cause some		
	-	impact on staff supporting affected individuals. However, the		
	proposal may increase capacity within term care to avoid the need for people	ne private sector. Focus will be on finding appropriate longer		
Benefits &	Benefits:	o move twice.		
Disbenefits	Reduction in number	of beds will ease the unfunded budget pressure		
	Care home capacity w Disbenefits:	ithin the private sector will increase for self-funders		
		acity, delayed discharge performance may deteriorate		
		n capacity for reablement, therapy and support in a homely		
	setting			
Risks/ Considerations	·	ons and issues will be carried out as part of the development of ssociated with the reduction in capacity and the impact on flow	Strategic Alignment	 Person Centred Care Best use of capacity across the system Managing our resources effectively

Appendix 4 2023-24 Savings and Recovery proposed plan to review and finalise IIAs

Project Number	SRO	Project Name	IIA Status on EHSCP site	Recommendation	IIA Proposed Review date
1	Nikki Conway/ Deborah Mackle	Purchasing	IIA Statement - Published	Statement completed and published. No further action required at this time.	-
2	Anna Duff	Prescribing	IIA Completed - Published	IIA completed in 22/23. Pan-Lothian IIA review session scheduled for April 23 to update as required.	Apr-23
3	Heather Tait	Community Equipment	IIA Completed – Published	IIA completed in March 23 and published. To be kept under review as plans develop and updated.	Jun-23
4	Moira Pringle	Hosted and Set Aside	IIA Statement - Published	No further action at this time. March 21 IIA statement reviewed and still relevant.	-
5	Deborah Mackle	Housing Support	IIA Completed - Published	IIA completed in March 23. To be kept under review and updated as plans develop.	Jun-23
6	Deborah Mackle	Community Transport	IIA Statement - Published	IIA statement published. No further action required at this time. Keep under review.	Jun-23
7	Mark Grierson	Overnight Support	IIA Completed - Published	IIA completed in February 2022 when contract for responder service was developed. Reviewed and still appropriate. IIA will be kept under review.	Jun-23
8	Moira Pringle	Contract Uplifts	IIA Statement - Published	IIA statement published. No further action required at this time, but will be monitored throughout the year.	Jun-23
9	Moira Pringle	Blood Borne Virus Service	IIA Statement – Published	IIA Statement published. No further action required at this time.	-
10	Moira Pringle	Pentland Ward closure	IIA Statement – Published	Statement published. Final. No further action required.	-
11	Linda Irvine-Fitzpatrick	Community Investment	IIA Statement – Published	Statement published. Final. No further action required.	-
12	Nikki Conway	Interim Bed Reduction	IIA Completed - Published	IIA completed in March 2023 and published. Will be kept under review and updated as plans develop.	Jun-23

<u>Appendix 5</u> <u>2022-23 Savings and Recovery Programme Cumulative</u> IIA

Integrated Impact Assessment

Summary Report Template

Each of the numbered sections below must be completed

Interim report	Final report	>	(Tick as appropriate)

1. Title of plan, policy or strategy being assessed

Edinburgh Integration Joint Boards (EIJB's) Savings Programme 2023/24 – Cumulative Integrated Impact Assessment

2. What will change as a result of this proposal?

We have a legal duty to set a balanced budget each year. To meet our commitment to a fairness test for key decisions and our legal obligations under the Equality Act 2010, we carry out integrated impact assessments (IIAs or Impact Statements) of proposals that will result in a change to services or policies in the next financial year.

It is recognised that the opportunities for developing and effectively delivering significant savings proposals within a single financial year has become increasingly challenging and brings risk to performance and quality outcomes. In the current financial climate, the delivery of further savings will depend on complex funding, workforce and service change and redesign initiatives, that extend past a single financial year. To address this, we need to evolve our thinking and adopt a longer term, strategic approach. As a result, we are developing our medium term financial strategy (MTFS), which will address sustainability in the longer term and avoid the need to relentlessly develop savings programmes that lead to inefficient "salami slicing". Effectively the MTFS is a set of longer term transformation change projects, expected to deliver improved care and financial benefits as part of a multivear programme.

However, the planning and implementation of such large-scale, strategic change takes time and many of the financial benefits will only be realised over a number of years. It is important to recognise that this is a long-term approach, and as such there is still a requirement to deliver savings in the short term. Therefore, a savings and recovery programme has been developed for 2023/24 to help bridge the transition to this new approach.

The savings proposals have been developed, to where possible help:

- Achieve a balanced budget
- Improve efficiencies in service delivery
- More effectively target resources
- Minimise negative impacts on service delivery and outcomes for individuals.

This Cumulative IIA provides an opportunity to review collectively, the equality impact of the proposals on the population of Edinburgh. It provides a level of assurance that a robust consideration of potential impacts has taken place. As well as providing an overarching strategic perspective of how projects link together, this process is helping to ensure that work is not progressing in silos. The IIA also highlights any interdependencies between projects and work streams, within the savings programme and the EHSCPs wider transformation schemes of work.

As well as the impact of individual proposals, it is essential to consider how our overall plan could affect people. In this report, we have tried to consider the emerging cumulative impacts of our proposals from several perspectives. The information and evidence used to inform this cumulative analysis draws on the individual IIAs produced for proposals that will change services in 2023-24.

Summaries of the proposals will available on the City of Edinburgh Council website from the 13th March 2023 when papers will be published in advance of the EIJB meeting on the 21st March 2023.

3. Briefly describe public involvement in this proposal to date and planned

The Saving Recovery Programme is currently undergoing option approval. Several budget workshops involving EIJB members, including elected members and non-executive NHS Board members have taken place.

The proposals align as far as possible with the intentions of the strategic direction laid out within the EIJB Strategic Plan, though it is recognised that the current challenging financial situation means that some savings proposals may not be without impact.

- 4. Date of IIA: 8th March 2023
- 5. Who was present at the IIA? Identify facilitator, Lead Officer, report writer and any partnership representative present and main stakeholder (e.g. NHS, Council)

Name	IIA role	Job Title	Date of IIA
			training

Moira Pringle	Lead Officer	Chief Finance Officer	
Sarah Bryson	Facilitator	Planning & commissioning Officer	Nov 2017
Nancy Brown	Report writer	Finance Programme Manager	Scheduled for 22 Mar 2023
Rhiannon Virgo	Contributor	Project Manager	Feb 2020
Jessica Brown	Contributor	Innovation and Sustainability Senior Manager	
Peter Pawson	Contributor	Interim Director for Savings and Transformation	
Deborah Mackle	Contributor	Locality Manager - South West Edinburgh	
Nikki Conway	Contributor	Locality Manager – South East Edinburgh	
Dr Linda Irvine Fitzpatrick	Contributor	Strategic Programme Manager for Mental Health and Wellbeing	
Denise McInerney	Note Taker	Executive Assistant	Scheduled for 22 Mar 2023

6. Evidence available at the time of the IIA

The purpose of the cumulative IIA is to consider potential cumulative impacts arising from the various budget proposals. The individual IIAs have considered and noted the appropriate evidence in relation to the corresponding budget proposal. The table below only notes the overarching evidence.

Evidence	Available?	Comments: what does the evidence tell you?
Data on populations in need:		
Joint Strategic needs Assessment City of Edinburgh HSCP (2020)	Yes	Provides current and projected data on the wider population in the City of Edinburgh (Population and demographics - Edinburgh Health & Social Care Partnership (edinburghhsc.scot)

Evidence	Available?	Comments: what does the evidence tell you?
Edinburgh HSCP Joint Strategic Needs Assessment: Health and Care Needs of People from Minority Ethnic Communities (April 2018)	Yes	Provides an understanding of what contributes to poor health and wellbeing and the barriers and challenges to seeking and obtaining support (many being interrelated). Actions highlighted as needed to address these include: • Staff training including cultural sensitivity • Recognition of the role of the Third Sector • Effective community engagement • Developing effective approaches to prevention including overcoming isolation. https://www.edinburghhsc.scot/wp-content/uploads/2020/03/JSNA-Health-Needs-of-Minority-Ethnic-Communities-Edinburgh-April-2018.pdf
Edinburgh Integration Joint Board Strategic Plan (2019-2022)	Yes	Details the Strategic direction of the EHSCP https://www.edinburghhsc.scot/wp-content/uploads/2020/01/Strategic-Plan-2019-2022-1.pdf
Data on service uptake/access	No	See individual IIAs
Data on equality outcomes: Individual Savings Proposals IIAs	Yes	Completed/Interim IIAs and IIA statements for the 2022/23 savings programme proposals (will be available here: https://www.edinburghhsc.scot/the-ijb/integrated-impact-assessments/) and provide details of identified impacts that may come from the implementation of the proposed changes: 1. Purchasing (Statement) 2. Prescribing (IIA) 3. Community Equipment (IIA) 4. Hosted and Set Aside (Statement) 5. Contract Uplifts (Statement) 6. Community Transport (Statement) 7. Learning Disability Overnight (IIA) 8. Review Blood Borne Virus Investment (statement) 9. Pentland Ward Closure (Statement) 10. Community Investment funding (Statement) 11. Commissioned Interim Beds (IIA)

Evidence	Available?	Comments: what does the evidence tell you?	
		12. Housing Support (IIA)	
Research/literature evidence	No	See individual IIAs	
Public/patient/client experience information	No	See individual IIAs	
Evidence of inclusive engagement of	Yes	See individual IIAs	
service users and involvement findings Edinburgh		Details consultation completed with stakeholders about the EIJB Strategic Plan: https://www.edinburghhsc.scot/wp-content/uploads/2020/01/Strategic-Plan-2019-2022-1.pdf	
Integration Joint Board Strategic Plan (2019-2022)		The Strategic Plan is currently being refreshed and engagement is underway. An interim IIA for the new Strategic Plan is scheduled for late March 23.	
Evidence of unmet need	Yes	See individual IIAs	
Edinburgh Integration Joint Board Strategic Plan (2019-2022)		Details the health needs and priorities for the people of Edinburgh https://www.edinburghhsc.scot/wp-content/uploads/2020/01/Strategic-Plan-2019-2022-1.pdf	
Good practice guidelines	No	See individual IIAs	
Environmental data	No	See individual IIAs	
Risk from cumulative impacts Savings Programme Cumulative IIA Evidence	Yes	Health and social care services face a challenging time, with the impacts and consequences of the Covid pandemic still evident and ongoing problems with recruitment and retention of key workforce groups, increasing risk and impacting service delivery and quality.	
Document		The EHSCP has made performance improvements in key areas over the last 12 months, in relation to delayed discharge, unmet need and waits for assessment. However, backlogs and waiting lists still exist in some areas. There is some risk that any savings proposals which impact on capacity and flow through the system could make it more difficult to make and maintain performance improvements.	

Evidence	Available?	Comments: what does the evidence tell you?
		Several of the savings proposals represent an "opportunity cost" where funding that could have been made available to support development of community infrastructure has instead been taken to the bottom line as a recurring saving. While it is not possible to accurately assess the specific impacts of such proposals, since no specific plans for investment had been developed, it is recognised that without alternative funding being identified, this will impact on our ability to invest in services and initiatives that would help to deliver on some of the ambitions set out in the EIJB Strategic Plan.
		Impacts identified within each individual budget proposal IIA have been considered to undertake this cumulative impact assessment.
Other (please specify)		The Independent Review of Adult Social Care https://www.gov.scot/groups/independent-review-of-adult-social-care/
		A National Care Service for Scotland: Consultation A National Care Service for Scotland: consultation - gov.scot (www.gov.scot)
Additional evidence required		

7. In summary, what impacts were identified, and which groups will they affect?

Equality, Health and Wellbeing and Human Rights

An overview of the individual IIAs highlights that the main groups of people who may be impacted by the proposals, both positively and negatively, are older people, people with disabilities and carers..

Affected populations

Positive

The savings proposals take a person-centred/human right and assets-based approach as far as is possible, and are guided by the values, priorities, and guiding principles of the EIJB's Strategic Plan

There will be an opportunity to help ensure choice, control and equality of outcomes for people. Service provision will be based on needs rather than people's expectations, with priority given to the most vulnerable.

Priority will be given to the most vulnerable and a focus on ensuring equity of access across the population

In order to deliver savings and improvements required, all services cannot continue to be delivered as they currently are. Those affected (either positively or negatively) will more likely be older people, people with disabilities and carers due to the inherent demographics of service users.

There is an opportunity to incorporate technological solutions to aid and provide flexible access to service delivery.

Changes will provide a level of support which we can afford, that achieves current and future sustainability.

It is important that the rationale behind any service changes are clearly communicated to staff and that the required support, training, skills, policies and procedures are put in place.

Important to ensure consistency, equity and fairness in application of charging policies and debt recovery policies, with effective and efficient commissioning to ensure best value.

Negative

Savings will be made through efficiencies and improved effectiveness, which may result in some people not

All people who receive services – more of which are older people, people with disabilities and carers

All people who receive services – more of which are older people, people with disabilities and carers

All people who receive services

All staff

All people who receive services

receiving the same support to that which they currently receive or would expect to.

Some services may be delivered through a different approach, or through different providers, which may cause anxiety, disruption and stress, particularly to those most vulnerable (including their unpaid carers), and a perceived sense of loss. This must be recognised and alleviated through considered planning and good communication.

Cumulative impact of proposals, if not carefully managed and monitored, could affect flow through the system and result in people spending more time in inappropriate care settings such as hospital, negatively affecting outcomes for individuals.

Anxiety and stress due to perceived or actual financial and/or safety concerns with obtaining and receiving care.

Steps will be taken to ensure those with poor health literacy skills, language difficulties and those with limited or no digital skills or with less online access are taken into account and not disadvantaged whilst developing any technology enabled services or any move to a more self-managed care approach

Those with poor literacy skills; those for whom English is not as a first language, and those with less access to digital technology

Staff

Positive

Clear operational and organisational policies and procedures will protect and help support staff in their roles and provide a level of confidence.

Clear performance measures to support expectations and understanding of roles and responsibilities within and across teams and individuals.

Any shift in service provision/service re-prioritisation will require a degree of investment in skills development and support for staff which will help increase staff morale.

Flexible approaches to working are likely to lead to digital investment to support the workforce, enabling them to deliver services in a different way, providing opportunities for innovation and skills development.

Negative

The changes may bring additional stress and a sense of loss if staff feel that they are not able to provide the services which they think people are entitled to.

All staff

All Staff

All Staff

All Staff

All staff

Any change of service provision may also lead to increased levels of stress and anxiety for staff as they undertake challenging conversations with citizens (including people in receipt of services, families and unpaid carers). Changes to service provision may lead to a rise in the number of complaints which may also be stressful/anxiety provoking and can place a considerable time burden on staff.

All staff

Staff shortages, recruitment and retention issues has continued to impact the physical and mental health and wellbeing of the current workforce. With less personnel in posts, overall workloads have increased. This has resulted in increased anxiety and stress in staff associated with a lack of capacity to provide safe and optimal care services on an ongoing and sustained basis. Delivery of identified savings proposals could increase workload for some groups of staff involved in implementation.

All staff

Steps will be taken to ensure staff are supported and any impacts are minimised.

Environment and Sustainability including climate change emissions and impacts	Affected populations
Positive	
The EIJB commitment to influencing and encouraging an environmentally responsible approach to the provision of health and social care services in Edinburgh wherever possible, through its strategic aims and decision-making processes	ALL
Both NHS Lothian and City of Edinburgh Council have carbon reduction plans as part of their responsibilities linked to the Climate Change Act.	
Staff are encouraged to travel sustainably.	
Reduction in travel using technology and digital staff scheduling solutions. Ensures any changes proposed will support the NHS Lothian Sustainable Development Framework, CEC Sustainability Strategies and the Edinburgh 2030 netzero carbon target.	
Negative	

Economic	Affected populations
Positive	
The aims to make better use of resources through furthering the integration health and social care, with more joined up working and better systems and processes to reduce duplication of effort.	
There are good quality jobs available in health and social care. The EIJB is committed to further development of workforce planning.	
Negative Any reduction in external commissioning may lead to a reduction in third sector and independent staffing. This impact should be limited as there is a recognised shortage of care staff across most organisations.	All those that access services and staff in third/ independent sector
Any reduction in investment in third sector projects and innovations may reduce the ability to leverage additional benefit and place greater pressure on statutory services in the longer term.	

9. Is any part of this policy/ service to be carried out wholly or partly by contractors and if so how will equality, human rights including children's rights, environmental and sustainability issues be addressed?

Procurement processes and contract documents will consider how potential contractors will address equality, human rights, environmental and sustainability issues including how contractors will support the implementation of relevant sustainability strategies referred to in this document.

10. Consider how you will communicate information about this policy/
service change to children and young people and those affected by
sensory impairment, speech impairment, low level literacy or numeracy,
learning difficulties or English as a second language? Please provide a
summary of the communications plan.

All communications plans/ strategies will include specific information for patients, unpaid carers, staff and wider stakeholders compliant with;

- UK Government guidance on Accessible Communication formats (2021); and
- The Public Sector Bodies (Websites and Mobile Applications) (No. 2) Accessibility Regulations 2018.

Consideration will also be given to health literacy and the use of different mediums and channels for sharing information.

Feedback from ongoing communication with stakeholders will inform the wider Savings Programme.

11. Is the plan, programme, strategy or policy likely to result in significant environmental effects, either positive or negative? If yes, it is likely that a <u>Strategic Environmental Assessment</u> (SEA) will be required and the impacts identified in the IIA should be included in this. See section 2.10 in the Guidance for further information.

12. Additional Information and Evidence Required

If further evidence is required, please note how it will be gathered. If appropriate, mark this report as interim and submit updated final report once further evidence has been gathered.

The Savings Programme 2023-24 Cumulative IIA will be reviewed and updated to reflect any identified impacts in each of the individual IIA's.

13. Specific to this IIA only, what recommended actions have been, or will be, undertaken and by when? (these should be drawn from 7 – 11 above) Please complete:

Specific actions (as a result of the IIA which may include financial implications, mitigating actions and risks of cumulative impacts)	Who will take them forward (name and job title	Deadline for progressing	Review date
Relevant leads for savings proposals should progress any specific actions identified in individual IIAs	Savings Proposal Leads	Ongoing	Ongoing
Overarching report re delivery of the savings programme to be provided to Savings and Governance Board (SGB) monthly	Finance Programme Manager	Monthly	June 2023
Ongoing reporting to EIJB bimonthly	Chief Finance Officer (with support from the Finance Programme Manager)	Bi-Monthly	June 2023
Training and support for staff is provided where changes in process or approach is required.	Savings proposal leads – where pertinent to their proposal	Ongoing	Ongoing
Procedures and policies should be clearly set out and available.	Savings proposal leads – where	Ongoing	Ongoing

Specific actions (as a result of the IIA which may include financial implications, mitigating actions and risks of cumulative impacts)	Who will take them forward (name and job title	Deadline for progressing	Review date
	pertinent to their proposal		
The rationale for the changes should be clearly communicated to staff including the over-riding financial position.	Savings proposal leads	Ongoing	Ongoing
Proposals to be implemented in line with appropriate strategies and relevant workstreams, taking account of dependencies.	Savings proposal leads	Ongoing	Ongoing

14. Are there any negative impacts in section 8 for which there are no identified mitigating actions? No.

15. How will you monitor how this proposal affects different groups, including people with protected characteristics?

An overarching view on delivery of the savings programme, including monitoring of activity and spend, will be provided at the monthly Savings Governance Board, chaired by EHSCP's Chief Officer. Bi-monthly reports will also be provided to the EIJB and quarterly reports provided to the Performance and Delivery Committee.

Existing NHS Lothian & CEC finance reporting processes will also be utilised as appropriate. Where appropriate there will be ongoing consultation with staff, patients, and carers about any change

16. Sign off by Head of Service

Name: Moira Pringle, Chief Finance Officer

Date: 9 March 2023

17. Publication

Completed and signed IIAs should be sent to:

<u>integratedimpactassessments@edinburgh.gov.uk</u> to be published on the Council website www.edinburgh.gov.uk/impactassessments

Edinburgh Integration Joint Board/Health and Social Care sarah.bryson@edinburgh.gov.uk to be published at www.edinburghhsc.scot/the-ijb/integrated-impact-assessments/